NO.P-17025/2/2014-RC

Government of India
Ministry of Rural Development
(RC Division)

Krishi Bhawan, New Delhi. Dated: 27th July, 2017.

CIRCULAR

Subject: Role of Hon'ble Members of Parliament and other elected representatives in Planning and Implementation of road works under Pradhan Mantri Gram Sadak Yojana (PMGSY).

Kind attention is drawn to this Ministry's Circular of even number dated 20th April, 2017 reiterating the provisions in the Pradhan Mantri Gram Sadak Yojana (PMGSY) guidelines on the role of Hon'ble Members of Parliament and other elected representatives in planning and implementation of PMGSY works. The Ministry of Rural Development has time and again advised all the State Governments to strictly comply with the relevant provisions stipulated in the programme guidelines. The following advisories have been issued by the Ministry under PMGSY in the recent past advising the States to ensure the compliance: -

- i) Advisory dated 28th January 2015 regarding priority in the selection of roads for new connectivity and upgradation of existing roads leading to eligible habitations in the Gram Panchayats/villages identified by the Members of Parliament under Saansad Adarsh Gram Yojana (SAGY).
- ii) Advisory dated 23rd July 2015 and 25th July 2015 regarding consultations with Hon'ble Members of Parliament while finalizing DRRP/Core Network and Annual proposals under PMGSY.
- iii) Advisory dated 25th July 2016 regarding joint inspection of PMGSY works by elected representative and officials of SRRDA/PIUs.
- iv) Advisory dated 27th July 2016 regarding foundation laying/inauguration of PMGSY works.
- v) Advisory dated **27 July 2016** regarding eligibility for selection of roads under PMGSY-II.
- vi) Advisory dated 29th July 2016 regarding intimation of the visits of SQMs/NQMs to Hon'ble Members of Parliament on the complaints regarding the implementation of PMGSY works received from them.
- 2. A copy of each advisory is again enclosed. All State Governments are once again requested to see that the aforesaid advisories are complied with, in letter and spirit and to issue suitable advice to the SRRDA at State level and PIU at District level, to ensure compliance.
- 3. This issues with the approval of the Competent Authority.

(P. Manoj Kumar) Director (RC)

Distribution:

- i. Prl. Secretary/Secretary (In-charge of PMGSY) of all States/UTs.
- ii. Engineer-in-Chief/Chief Engineer of all SRRDA.
- iii. Empowered Officer of all SRRDA
- iv. All Directors in RC Division and NRRDA

Copy to:

- i. PS to MRD/PS to MOS-RD/PPS to Secretary/PPS to JS(RC)
- ii. Deputy Secretary, Ministry of Parliamentary Affairs, Parliament House, New Delhi.

NO.P-17025/2/2014-RC Government of India Ministry of Rural Development (RC Division)

Krishi Bhawan, New Delhi. Dated: 20th April, 2017.

CIRCULAR

Subject: Role of Hon'ble Members of Parliament and other elected representatives in Planning and Implementation of road works under Pradhan Mantri Gram Sadak Yojana (PMGSY) –Provisions in the guidelines- Reg

The Ministry of Rural Development has been receiving repeated references from various public representatives, particularly from Hon'ble Members of Parliament regarding their role in planning and implementation of PMGSY road works. The PMGSY Guidelines provide an important role to the Members of Parliament and other elected representatives in planning and implementation of PMGSY road works. The Ministry of Rural Development has time and again advised all the State Governments to strictly comply with the stipulations of the said Guidelines, in this regard. In the recent past, advisories on this subject have been sent to all the States vide Ministry's letters dated 23.7.2015, 31.7.2015, 25.7.2016, 27.7.2016 and 29.7.2016 (copy of each advisory enclosed). The following key provisions in the programme guidelines, which provide a specific role to the MPs in the planning and implementation of PMGSY, are being reiterated again.

- 2. As per Para 4.1 of PMGSY Guidelines, the priorities of elected representatives including Members of Parliament and Members of Legislative Assemblies are expected to be duly taken into account and give full consideration while finalizing District Rural Roads Plan(DRRP) and Core Network (CN). The PMGSY Guidelines stipulate that a copy of the Comprehensive New Connectivity Priority List (CNCPL)/ Comprehensive Upgradation Priority List (CUPL) are to be sent to the concerned Member of Parliament (MP) by the Programme Implementing Units (PIUs) seeking their suggestions for the annual proposals and the MPs are to be provided atleast 15 days' time to submit their suggestions. Para 6.5 and 6.9 of the Programme Guidelines stipulate that the proposal of Hon'ble Members of Parliament are required to be given full consideration in the District Panchayat during the finalization of annual proposals under PMGSY. In this regard, Members of Lok Sabha are to be consulted in respect of their Parliamentary Constituencies and Members of Parliament from Rajya Sabha are to be consulted in respect of the district of the State they represent, for which they have been nominated as Co-Chairman of the District Vigilance and Monitoring Committee of the Ministry of Rural Development.
- 3. The State Government while submitting the annual proposals to the Ministry must furnish a certificate providing details of the consultations with the Members of Parliament concerned, this would include details of such proposal(s) received from the Hon'ble Members of Parliament, details of such proposal(s) not included in the annual proposal including the reasons for each non-inclusion. The annual proposal of the State, which is not accompanied with aforesaid certificate/details will not be considered by the Inter Ministerial Empowered Committee constituted for examining and recommending the annual proposals received from the States in the Ministry.
- 4. With a view to strengthen the quality monitoring mechanism of PMGSY roads and secure the participation of elected representatives in quality monitoring, the following provisions have been made:
 - i. Para 15.10.1. The Superintending Engineer concerned of the Zone/region will request the MP and Zilla Pramukh representing that zone/region once in six months to select any PMGSY project (s) for joint inspection.

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- ii. Para 15.10.2. The executive Engineer in-charge of a Division will request the MLA/Chairperson of the Intermediate Panchayat concerned once in three months for joint inspection of any PMGSY project(s).
- iii. Para 15.10.3. The Assistant Engineer in charge of the sub-division will request the concerned Sarpanch of the Gram Panchayat once in two months to select and PMGSY project(s) for joint inspection.
- 4.1. In order to track whether such joint inspections are taking place and to maintain such data-base at Central level, an enabling provision has been made on OMMAS, which is the Programme MIS.
- 4.2. The Ministry has issued an advisory dated 29.7.2016 advising the State Quality Coordinator (SQC) in the respective States to ensure that MPs are informed of the details (date and time of inspections) of such visits of SQMs/NQMs, which are made in response to the specific complaints of MPs, so that the Hon'ble MPs could either remain present themselves, during such inspections or depute a representative.
- 5. With regard to laying of foundation stone and inauguration of PMGSY works, the following stipulations have been made:
 - i. All elected representatives associated with the programme should be duly invited to the foundation laying and inauguration ceremonies.
 - ii. The function should be held in a manner befitting official functions with due regard to protocol requirements, particularly in relation to Hon'ble Union Ministers and Hon'ble Ministers from States; and
- iii. The foundation stone for a PMGSY road should be laid and the road should also be inaugurated by the Hon'ble Member of Parliament (Lok Sabha) with the function presided over by the local Hon'ble Minister or other dignitary as per State Protocol.
- iv. While sending new project proposals for consideration, digital photographs of the recent foundation laying ceremony or the inauguration of a road by the concerned Hon'ble MP should invariably be enclosed. In case, the Hon'ble Member of Parliament could not attend any foundation laying or inauguration function, copies of the letters inviting him for foundation or inauguration ceremony should also be appended with the new DPRs.
- 5.1. The Ministry has also made a provision of an amount of Rs.10,000/- per project for incurring an expenditure for organizing the function of foundation/inauguration ceremonies of PMGSY project. The above expenditure may be met out of the Administrative Expenses Fund of PMGSY in accordance with para 12.2 of the Programme Guidelines.
- 6. The Ministry has further amended the PMGSY guidelines to accord priority to the roads leading to the Gram Panchayats identified by the Members of Parliament under Saansad Adarsh Gram Yojana (SAGY) (vide circular dated 28.1.2015, copy enclosed) with the proviso that such roads must be part of Core Network (CN).
- 7. All State Governments are requested to ensure that the above stipulations are complied with and accordingly the State Rural Road Development Agency (SRRDA) at State level and Programme Implementation Units (PIUs) at District level may be suitably advised.

(P. Manoj Kumar) Director (RC)

Distribution:

- 1. Prl. Secretary/Secretary (In-charge of PMGSY) of all States/UTs.
- 2. Engineer-in-Chief/Chief Engineer of all SRRDA.
- 3. All Directors in RC Division and NRRDA

Copy also to:

PS to MRD/PS to MOS-RD/PPS to Secretary/PPS to JS(RC)

F.No.P-17025/37/2013-RC Government of India Ministry of Rural Development Department of Rural Development Rural Connectivity (RC) Division

Room No.278

Krishi Bhavan, New Delhi-110001

Dated: 28th January, 2015

CIRCULAR

Subject: Priority in the selection of roads for new connectivity and upgradation of existing roads leading to eligible habitations in the Gram Panchayats/villages identified by the Members of Parliament under Saansad Adarsh Gram Yojana (SAGY).

In order to accord priority in the selection of Pradhan Mantri Gram Sadak Yojana (PMGSY) roads for new connectivity as well as upgradation, leading to the eligible habitations in the Gram Panchayats/villages identified by the Members of Parliament under Saansad Adarsh Gram Yojana (SAGY), the Ministry has approved the following changes in the PMGSY/PMGSY-II guidelines:-

- (i) The State Governments shall give priority to all roads leading to the Gram Panchayats idenfied under SAGY irrespective of Comprehensive New Connectivity Priority List (CNCPL) to include all eligible unconnected habitations in the selected Gram Panchayats. [Para 6.1 of PMGSY Guidelines.]
- (ii) In case of upgradation of roads, priority shall be given to the roads with Pavement Condition Index (PCI) Value having 1 and 2 in the Gram Panchayats identified under SAGY. However, the length required for upgradation of these roads should be within the overall target allocated to various States under PMGSY and PMGSY-II. [Para 6.2 of PMGSY Guidelines and Para 5.2 of PMGSY-II Guidelines.]
- (ii) In case of roads already built under PMGSY, in the Gram Panchayats identified under SAGY, the States should carry out maintenance as per the activities suggested in the PMGSY Operations Manual and Rural Roads Manual (SP – 20.02.2002), even after the first 5 years maintenance period. The States must ensure PCI value of not less than four for all such roads at all times and also keep adequate funds for this purpose.

2. This issues with the approval of the competent authority.

(P. Manoj Kumar) Director (RC)

Phone: 01123074307

To

- 1. All State/UT Principal Secretaries/Secretaries dealing with PMGSY
- 2. Engineer-in-Chief/Chief Engineer of all SRRDAs
- 3. Empowered Officer of all SRRDAs

Copy to

- (i) PS to MRD, PS to MOS (RD)
- (ii) PPS to Secretary (RD)/PPS to SS(RD)/ PPS to AS&FA(RD)
- (iii) All Joint Secretaries in the Ministry of Rural Development
- (iv) Advisor (Transport), National Institution for Transforming India, Yojana Bhavan, New Delhi
- (v) Dir(RC-YSD)/ Dir(RC-MR)/ Dir(RC-PMK)
- (vi) Director(P-I), Dir(P-II), Dir(P-III), Dir(Tech), Dir(F&A), National Rural Roads Development Agency (NRRDA), New Delhi
- (vii) Copy to File No.P-17025/52/2013-RC
- (viii) Guard File.

No. P-17025/2/2014-RC Government of India Ministry of Rural Development (RC Division)

Krishi Bhawan, New Delhi Dated: 23rd July, 2015

CIRCULAR

Subject: Consultation with Hon'ble Members of Parliament and other elected representatives in the rural road construction under Pradhan Mantri Gram Sadak Yojana (PMGSY).

- 1. PMGSY provides key role to the Members of Parliament in the implementation of the programme including selection of roads. While Para 4.1 of the Programme Guidelines of PMGSY provides that the priorities of elected representatives including Members of Parliament and Members of Legislative Assemblies are expected to be duly taken into account and give full consideration while finalizing District Rural Roads Plan (DRRP) and Core Network, Para 6.5 and 6.9 of the Programme Guidelines stipulate that the proposal of Hon'ble Members of Parliament are required to be given full consideration in the District Panchayat during the finalization of annual proposals under PMGSY. In this regard, Members of Lok Sabha are to be consulted in respect of their Parliamentary constituencies and Members of Parliament from Rajya Sabha are to be consulted in respect of the District of the State they represent, for which they have been nominated as co-Chairman of the District Vigilance and Monitoring Committee of the Ministry of Rural Development.
- 2. All the State Governments are accordingly advised to strictly comply with the above stipulations in the Guidelines while submitting the annual proposals to the Ministry of Rural Development under PMGSY. The State Government while submitting the annual proposal to the Ministry must furnish the certificate providing details of the consultations with the Members of Parliament concerned, details of such proposal(s) received from the Hon'ble MPs, details of such proposal(s) not included in the annual proposal including the reasons for each non-inclusion. The annual proposal which is not accompanied with aforesaid certificate/details will not be entertained in the Ministry.
- 3. This issues with the approval of the competent authority.

(P. Manoj Kumar) Director (RC)

Distribution:

- Prl. Secretary/Secretary (In-charge of implementation of PMGSY) of all States/UTs.
- 2. Engineer-in-Chief/Chief Engineer of the PMGSY (All States/UTs)
- 3. Dir (RC-YSD)/Dir (RC-PMK), Ministry of Rural Development, Krishi Bhawan, New Delhi.
- 4. Director (Tech), NRRDA, New Delhi/Dir (F&A), NRRDA, New Delhi

Copy to:

- 1. PS (MRD)/PS (MOS-RD)/PPS to Secretary (RD)/PPS to AS(FA)/PPS to JS (RC)
- 2. DS (GC), MoRD
- 3. Deputy Secretary, Ministry of Parliamentary Affairs, 92, Parliament House, New Delhi.

No. P-17025/2/2014-RC

Government of India Ministry of Rural Development (RC Division)

> Krishi Bhawan, New Delhi Dated: 31st July, 2015

To

The Pr. Secretary/Secretary in charge of PMGSY of all the States

Subject: Consultation with Hon'ble Members of Parliament and other elected representatives in the rural road construction under Pradhan Mantri Gram Sadak Yojana (PMGSY).

Reference is invited to this Ministry's circular No. No. P-17025/2/2014-RC dated 23rd July, 2015 (copy enclosed for ready reference) on the captioned subject wherein all the State Governments were advised to furnish the certificate along with annual proposal providing the details of the consultations held with the concerned Members of Parliament, details of such proposal(s) received from the Hon'ble MPs, details of such proposal(s) not included in the annual proposal including the reasons in each non-inclusion.

2. At present, the State Governments are required to furnish information only in the proforma MP – III, which is a summary of MP-I and MP-II. Consequent upon the aforesaid circular dated 23.7.2015, the State Governments are now required to furnish all the three proformas i.e. MP-I, MP-II and MP-III along with the annual proposal. A copy each of these proforma is enclosed for ready reference.

Yours faithfully,

(P. Manoj Kumar) Director (RC)

Copy to:

- 1. Engineer-in-Chief/Chief Engineer of the PMGSY (All States/UTs)
- 2. Dir (RC-YSD)/Dir (RC-PMK). Ministry of Rural Development, Krishi Bhawan, New Delhi.
- 3. Director (Tech), NRRDA, New Delhi/Dir (F&A), NRRDA, New Delhi

Copy also to:

PS (MRD)/PS (MOS-RD)/PPS to Secretary (RD)/PPS to AS(FA)/PPS to JS (RC)

PRADHAN MANTRI GRAM SADAK YOJANA (PMGSY) Proposals received from MPs

(To be filled by PIUs on receipt)

Name of District:		Year:				
Name of MP:		Constituency:				
S.No,	Name of Road Proposed	Whether included in Core Network	Order of Priority			
Total No o	f roads: per of roads included in C	Core Network:	<u>MP-II</u>			
	Action on Propo	RI GRAM SADAK YOJANA sals of MPs included in Core N U after consideration by District	(PMGSY)			

Road *		Priority	(Rs Lakhs)	by District	
				19.19.	Manhariti Manhar
	Proceedings of the second control of the sec				
					by District Panchayat

Year:

Name of District:

^{*} Extracted from MP-1 in respect of roads in Core Network.

PRADHAN MANTRI GRAM SADAK YOJANA (PMGSY)
Abstract of MP Proposals for year
(to be filled by SRRDA from MP-I & MP-II)

		for District	made by MP (as in MP-I)	Core Networ k	Works in Col (6)	works approve d (as in MP-II)	appr oved	(9) as perce ntage of Col (4)	(9) as perce ntage of Col
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No.P-17025/37/2013-RC Government of India Ministry of Rural Development

Krishi Bhawan, New Delhi Dated: 25.7.2016

CIRCULAR

Subject: Quality Control and Supervision of works - Joint Inspection of PMGSY works.

The Ministry has time and again emphasizing the need for joint inspection of PMGSY works by the officials of SRRDA/PIUs and elected representatives in order to strengthen the quality monitoring mechanism. In this regard, Paras 15.10.1 to 15.10.3 of the PMGSY Guidelines are again reiterated below:

- "15.10.1. The Superintending Engineer concerned of the Zone/region will request the MP and Zilla Prainukh representing that zone/region once in six months to select any PMGSY project (s) for joint inspection. The schedule of joint inspection will be fixed as per the convenience of the MP/Zilla Pramukh.
- 15.10.2. The executive Engineer in-charge of a division will request the MLA/Chairperson of the Intermediate Panchayat concerned once in three months for joint inspection of any PMGSY project(s) as per their choice and according to their convenience.
- 15.10.3. Similarly, the Assistant Engineer in charge of the sub-division will request the concerned Sarpanch of the Gram Panchayat once in two months to select and PMGSY project(s) for joint inspection. Joint inspection of the project(s) may be arranged as per their convenience.
- 2. In order to develop a mechanism to maintain such data-base at Central level, an enabling provision is being made on OMMAS, in consultation with C-DAC/NRRDA. All State Governments are requested to direct the officials of SRRDA and PIUs to comply with the above provisions and ensure that such inspections are made on a regular basis and the details pertaining to such joint inspections are uploaded on OMMAS, as soon as the relevant provision is made on OMMAS.

(P. Manoj Kumar) Director (RC)

To

1. The Principal Secretaries (In-charge of PMGSY) (All States)

- 2. Engineer-in-Chief/Chief Engineer(SRRDAs All States)
- 3. Empowered Officers (All SRRDAs)

Copy also to

Director (Technical), NRRDA, New Delhi with a request to direct C-DAC, Pune to make an enabling provision on OMMAS for posting such details by the States.

(P. Manoj Kumar) Director (RC)

No.P-17025/24/2015-RC Government of India Ministry of Rural Development

Krishi Bhawan, New Delhi Dated: 27.7.2016

To

Pr. Secretary/Secretary in-charge of PMGSY of all States

Subject: Foundation laying/Inauguration of PMGSY Works - reg

Sir/Madam,

Some of the Hon'ble Members of Parliament from the State of Uttar Pradesh have complained during the interactive meeting taken by Hon'ble Union Minister of Rural Development on 25.7.2016, that they are not being invited for foundation/Inauguration of PMGSY works. In this regard, the attention of the State Governments is drawn to this Ministry's letter no. P-17017/1/2010-RC dated 28th July 2011 (available on the web site of the Ministry), wherein the following stipulations have been made with regard to foundation/Inauguration of PMGSY works:

- (a) All elected representatives associated with the programme should be duly invited to the foundation laying and inauguration ceremonies of PMGSY works;
- (b) The function should be held in a manner befitting official functions with due regard to protocol requirements, particularly in relation to Hon'ble Union Ministers and Hon'ble Ministers from States;
- (c) The foundation stone for a PMGSY road should be laid and the road should also be inaugurated by the Hon'ble Member of Parliament (Lok Sabha) with the function presided over by the local Hon'ble Minister or other dignitary as per State Protocol;
- (d) While sending new project proposals for consideration, digital photographs of the recent foundation laying ceremony or the Inauguration of a road by the concerned Hon'ble MP should invariably be enclosed. In case, the Hon'ble Member of Parliament could not attend any foundation laying or inauguration function, copies of the letters inviting him to lay the foundation or to inaugurate the concerned PMGSY works should also be appended with the new DPRs.
- 2. Further, this Ministry had enhanced the ceiling from Rs.5,000 to Rs.10,000 per project for incurring an expenditure for organizing the function of foundation/inauguration ceremonies of PMGSY projects vide this Ministry's letter dated 28th January 2015 (available on the web site of the Ministry).
- 3. The State Government is requested that the implementing Agency for PMGSY in the State, ie. State Rural Road Development Agency (SRRDA) at State level and Programme Implementation Units (PIUs) at district level may be accordingly advised to strictly comply with the above instructions.

Yours faithfully.

(P. Manoj Kumar) Director (RC)

Copy to

- 1. Engineer-in-Chief/Chief Engineer(SRRDAs All States)
- 2. Empowered Officers (All SRRDAs)
- 3. All Directors of RC Division and NRRDA
- 4. PS to MRD/PPS to SRD/PPS to AS (RD)/ PS to JS (RC)

(P. Manoj Kumar) Director (RC)

No. No.P-17025/24/2015-RC Government of India Ministry of Rural Development

Krishi Bhawan, New Delhi Dated: 27.7.2016

To,

Pr. Secretary/Secretary in-charge of PMGSY of all States

Sir/Madam,

Subject: <u>Proposals of Member of Parliaments regarding selection of roads under PMGSY-II-</u> Clarification

Some of the Hon'ble Members of Parliament from the State of Uttar Pradesh have complained during the interactive meeting taken by Hon'ble Union Minister of Rural Development on 25.7.2016 that the proposals of the Member of Parliament for upgradation of road works with road length less than 5 km have not been considered by the State Government under PMGSY-II. In this regard, it is clarified that all the 'Through Roads' (TR) and 'Major Link Roads' (MLR), which generally connect higher order or similar standard roads at both ends, are eligible to be considered for upgradation under PMGSY-II. Such eligible roads with higher utility value are to be considered for upgradation under the scheme <u>irrespective of its length</u>. One important parameter of such eligibility is the traffic load on the road proposed for upgradation. The roads with higher length, however, would generally get higher utility value. The utility value of eligible roads is to be determined by the State Government using the criteria proscribed in the programme guidelines.

2. The above clarification is issued for compliance by the State Governments.

Yours faithfully,

(P. Manoj Kumar) Director (RC)

Copy to

- 1. Engineer-in-Chief/Chief Engineer(SRRDAs All States)
- 2. Empowered Officers (All SRRDAs)
- 3. All Directors of RC Division and NRRDA
- 4. PS to MRD/PPS to SRD/PPS to AS (RD)/ PS to JS (RC)

(P. Manoj Kumar)

Director (RC)

No.P-17025/24/2015-RC Government of India Ministry of Rural Development

Krishi Bhawan, New Delhi Dated: 29.7.2016

To

Pr. Secretary/Secretary in-charge of PMGSY of all States

Subject: <u>Inspection by SQMs/NQMs on the complaints received from Hon'ble MPs regarding implementation of PMGSY- Intimation of their visit to MPs.</u>

Sir/Madam.

Some of the Hon'ble Members of Parliament have complained during the interactive meeting taken by Hon'ble Union Minister of Rural Development, that they are not being intimated about the inspection/enquiry being carried out by State Quality Monitors (SQMs) and National Quality Monitors (NQMs), as a result of the complaints of the MPs, on Pradhan Mantri Gram Sadak Yojana (PMGSY) Roads. The Hon'ble Members of Parliament have further suggested the date and time of the visit of SQMs/NQMs and their contact numbers should be invariably informed to the Member of Parliament concerned prior to their visit so that additional input with regard to the specific complaint may be provided to the Monitors and also the Member of Parliament can plan accordingly to be physically present during their visit.

2. It has, therefore, been decided with the approval of the Competent Authority that henceforth the concerned Member of Parliament should be invariably informed of the details of such visit of SQMs/NQMs (like date & time and the contact numbers of SQMs/NQMs), which have been scheduled in response to the specific complaints of the Hon'ble MPs, in respect of specific PMGSY Roads. The State Government is accordingly advised to direct the State Quality Coordinator (SQC) to strictly comply with the above direction.

Yours faithfully,

(P. Manoj Kumav) Director (RC)

Copy to

- 1. Director (P-III) with an advice to strictly comply with the above direction during the NQMs visit to the State on specific enquiry on PMGSY Roads.
- 2. Engineer-in-Chief/Chief Engineer(SRRDAs All States)
- 3. Empowered Officers (All SRRDAs)
- 4. All Directors, RC/NRRDA

Copy for information to:

PS to MRD/PPS to SRD/PS to JS (RC)

(P. Manoj Kumar)
Director (RC)