

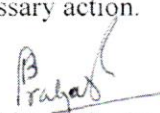
No-P.17024/26(1)/2016-RC (FMS-350682)

Government of India
Ministry of Rural Development
Department of Rural Development
(RC Division)

Krishi Bhavan, New Delhi
Dated the 17th August, 2016

Sub: Minute of the Pre-Empowered Committee to discuss project proposals of State Government of Uttar Pradesh under Pradhan Mantri Gram Sadak Yojana-II (PMGSY-II), 2016-17 – reg.

A copy of the Minutes of the Pre-Empowered Committee Meeting held on **12th August, 2016 (Wednesday) at 11:00 AM under the Chairmanship of Joint Secretary (RC), in his Chamber, Krishi Bhavan, New Delhi** to discuss project proposals of State Government of Uttar Pradesh under PMGSY-II, 2016-17 is forwarded herewith for information and necessary action.


(Bhim Prakash)

Under Secretary to the Government of India
Telephone No 011-23382406

Distribution:

- (i) The Principal Secretary, Department of Rural Development, Government of Uttar Pradesh, 1st Floor, Bappu Bhawan, Schivalaya, Uttar Pradesh, Lucknow: - 226001. - 78514/16
- (ii) The Chief Engineer, Department of Rural Development, Government of Uttar Pradesh, 1st Floor, Bappu Bhawan, Schivalaya, Uttar Pradesh, Lucknow: - 226001. - 78514/16-1

Copy to:-

✓ PPS to JS (RC)/Director (RC-PR)/All Director, NRRDA, New Delhi.

(188088/16)

(1)

(188088/16-2 to 6)

issued with
Encl.
18/8/16

Minutes of the Meeting of Pre-EC held on 12th August, 2016 at 11.00 AM for the proposals of the State of Uttar Pradesh under PMGSY-II, Batch-II, 2016-17.

State: Uttar Pradesh

A Meeting of the Pre-Empowered Committee was held under the Chairmanship of Joint Secretary (RC) & DG, NRRDA in his Chamber on 12th August, 2016 at 11.00 AM to consider the proposals from the State Govt. of Uttar Pradesh for Upgradation of roads in the State under PMGSY-II, Batch-II, 2016-17. The following were present in the meeting: -

Shri Rajesh Bhushan	Joint Secretary (RC) & DG, NRRDA
Shri Priya Ranjan	Director (RC), MoRD
Shri Mahesh Hiremath	Director (P.I)
Shri Uttam Kumar	Director (P-III), NRRDA
Shri Basavaraja	Director (P-II), NRRDA
Shri Praveen Kumar	Asstt. Dir., (F&A), NRRDA
Shri Bhim Prakash	Under Secretary, MoRD
State Govt Representatives from UPRRDA	
Shri S. V. S Ranga Rao	CEO, UPRRDA
Shri R.B.K Rakesh	Chief Engineer, UPRRDA
Md. Quddus Ansari	Ex. Engg. (Tech.), UPRRDA
Md. Murtaza	UPRRDA

2.0 Proposal by the State

2.1 Director (P-I) presented the proposals submitted by the State under PMGSY II (Batch II) for the year 2016-17 as under:-

Item	As per State's letter	As per OMMAS
Value in Rs. Crores	2783.32	2703.56
No. of roads	587	572
Length in Km	4642.27	4524.05
Average Cost in Lakhs / Km	59.96	59.75

MoRD Share (60%): Rs. 1622.14 Cr. State Share (40%): Rs. 1081.423 Cr.

Target: 7575 Km Cleared --- 2821.03 Km

- 15 roads entered on OMMAS but not scrutinized by STA.

2.2 JS(RC) directed the State Govt. to recheck the DPRs 9 roads having carriage way width 3 m in districts Allahabad, Kaushambi and Jalaun. He also directed to reduce the average costs per km of construction in respect of four districts i.e. Sitapur, Kannauj, Agra and Kaushambi where it is abnormally high. The State representatives agreed.

2.3 In so far as average cost trends of PMGSY-II roads is concerned, Director (P.I) stated that out of 564 roads proposed, 25 roads have 5.50 m carriage way width, 9 roads have 3 m carriage way width while the remaining have 3.75 m width. The average cost of construction per km is Rs. 59.75 lakh, which is expected to further decrease, after the State complies with the comments of NRRDA.

3.0 DPR Issues

- Measures for achieving economy in construction as suggested in NRRDA's Expert Committee report have not been fully adopted.
- Sample DPRs scrutinized and Observations sent to State on 01.08.2016. The complete compliance is yet to be received from State.
- Only one CBR test has been conducted for nearly 5 Km length road, whereas the Operations Manual prescribes more.
- The average cost of 5.50 m width road is Rs. 136.51 Lakhs/Km (22 roads) is on higher side and needs to be reworked.
- Earthwork quantities estimated in DPRs are on higher side which needs to be rationalised as per site conditions and prevalent guidelines.
- 3 layers of WBM have been proposed in many cases where traffic is up to T3. Third party traffic verification as per the provisions of IRC guidelines (Clause 3.4.1 (iv)) to be done.
- From photographs provided in the sample DPRs, the surface of some of the roads seems to be in good condition such as Faizabad (UP2383), Etah (UP21117) and Ambedkar Nagar (UP0482). The state needs to reconfirm and only then propose these roads for upgradation.
- Kurawan to Sahganj road in Milkipur block of Faizabad, the surface condition of the road entered on OMMAS as 'Fair' and the PCI of this road is 3 which is not eligible for upgradation.
- Almost all the sample DPRs, existing carriage way width of the road is 3 m and proposed for 3.75 m width which need to be reverified by the state government.
- ESAL of some roads are less than 60,000, which do not qualify as Through road/MRL.
- Zila Panchayat resolution has not been obtained in G.B. Nagar district. Approval of Zila panchayat needs to be obtained and updated on OMMAS as per PMGSY guidelines.
- State has proposed OGPC instead of Surface dressing for T3 & T4 category traffic where the CBR is more than 5.
- Protection works not justified with reference to L/S and C/S drawings. Cost of protection works is on higher side.
- Drainage length provided in the DPRs does not match with the photographs provided in the sample DPRs. Pucca drain provided in open areas needs to be deleted.
- R&D DPRs needs to be verified at NRRDA at least on a sample basis for each of the technologies.
- The old existing culverts which appear to be in good condition have been proposed for replacement by new Slab Culverts. The item is not fully justified.
- CC length proposed is 381.98 kms. Majority of it may be converted to cell filled concrete or panelled CC pavement for economy in construction and it will also qualify for requisite length under new technology.
- 4 roads designed with T7 traffic category and 8 roads design have been based on IRC 37. In 10 cases Traffic category entered as "Others". Traffic survey data reports from third party indicating traffic requirement of 5.50 m carriageway have not been provided.
- Average cost of 38 roads works are more than 100 Lakhs/Km. Needs to be scrutinised (21 works of 5.50 m width, 13 works of 3.75 m width and 4 works in 3 m width).
- Habitation details are not mapped for 2 roads.
- For 12 roads, proposed surface entered on OMMAS is '**Unsealed surface**' whereas, as per Proforma C uploaded on OMMAS, BT has been proposed. The surface condition of these roads needs to be ascertained and changed if required.
- State has not made provision for resurfacing of these roads after 5 years (Periodic renewal at 6th year).

3.1 Director (P.I) pointed out that the State Government has not sent the proposals to NRRDA as per the advisory dated 01.11.2013. The State has agreed to send the same to NRRDA. The State has also agreed to modify the minimum sub-grade CBR of 5% as per IRC SP: 72-2015.

3.2 The State was advised to submit DPRs to NRRDA with recent photographs. The State was also advised to explore the usage of Cell field Concrete or Panelled CC pavement for economy in construction under new technology in CC segments, proposed in existing DPRs.

4.0 Details of proposal on OMMAS

Item	Number of proposals in current Batch -I	Uploaded on OMMS	STA scrutinized
Roads Batch -II	587	587	572

4.1 Dir (P-I) pointed out that the State's proposal is not yet fully scrutinized by STA on OMMAS and as per recent directions from Ministry, only such proposals which have been scrutinized by STA will be considered by EC for recommendation.

5.0 Maintenance

5.1 Director (P.I) informed that 6th year renewal cost has not been entered on OMMAS.

6.0 R & D Proposal and Technology

6.1 JS(RC) advised the State representative that Roller Compacted Concrete Pavement and CC Block may be converted into Cell filled Concrete technology and wrong entries in respect of R&D proposals may be rectified quickly. Cement and lime Stabilization has not been proposed even for a single road. State must use this in some of the roads.

7.0 Maintenance - Financial

7.1 NRRDA pointed out that crediting of required funds and their timely expenditure may be increased. The State informed that an amount of Rs.648.43 Cr. has been credited as State Matching Share.

8.0 Execution capacity of the State

8.1 As per OMMAS as on 9.08.2016, the value of Balance PMGSY works in Hand with the State is Rs. 1,676 crores. These works need to be completed on a priority basis.

9.0 Quality Issues

9.1 The State was advised to increase the number of inspections by SQM at the earliest. The State representative stated that there were 2 cases pending for forest clearance and it was advised by Dir(RC-PR) to submit the details of Forest/wild life pending cases to Ministry at the earliest. It was also brought to the notice that there are 134 no. of works assigned to SQMs which are yet to be inspected.

There are total 30 no. of ATRs pending with the State. Dir(P III) reiterated the need to liquidate these pending ATRs on a priority basis.

10.0 Finance & Account for F.Y 2014-15

- (a) Amount of Interest shown in Banker Certificate differs from Receipt & Payment A/c and Utilization Certificate in Programme fund.
- (b) TDS deducted on interest income by bank. Not yet received. (Despite of exemption certificate)
- (c) Weaknesses in the Bank Reconciliation Statement
 - Stale Cheques
 - Amount deposited in Bank but not recorded in Cash Book
 - Amount debited by Bank but not entered in Cash Book
 - Expenditure of Maintenance Fund met from Administrative Fund
 - Receipt of Maintenance clubbed into Administrative Fund
- (d) Outstanding Advances (advance to contractor: Rs 11.32 Cr, Misc. Work advance: Rs. 2.05 Cr and other advance Rs. 1.14 Cr)
- (e) Non-adjustment of DPR Advance (related to FY 2012-13)
- (f) Advance against Staff (PF Rs. 0.42 lac and Admin Fund Rs. 32 lac related to FY 2013-14)
- (g) Non-payment of Statutory taxes
- (h) Over payment of Statutory taxes
- (i) Unreconciled balances appearing in Administrative Fund Audited Accounts
- (j) Implementation of OMMAS
- (k) Pending final bills-463 as on 10.08.2016
- (l) Internal Audit Report not received
- (m) Delay in release of the funds by State Treasury in the account of SRRDA.
 - Interest amounting to approx. Rs. 7.86 Cr has been lost due to delay in crediting the funds from the State Treasury.

State Govt. was advised to adjust outstanding advances and ensure that maintenance fund is deposited in SRRDA account. The state was also advised to take steps to achieve financial closure of already physically completed works.

11. Recommendation of the Committee

The Committee after due deliberations advised the State to complete the following conditions before Pre-EC meeting scheduled to be held in September, 2016:

- (a) The State will comply with all the technical observations in respect of DPRs mentioned at Para 3 above.

- (b) The State will send the PIU-wise workload as per works cleared by the Ministry and the PIU-wise staff available with them to complete these balance works on a priority basis.
- (c) The State will send month-wise completion plan for the ongoing works and ensure that month wise compliance is monitored and reviewed.
- (d) The State will send the SQM inspection programme for the works in hand and its plan to institutionalise the second tier quality monitoring in selected districts.
- (e) The State will send the sample DPRs for the R&D proposals to NRRDA for scrutiny.
- (f) The State will submit ATRs on financial and accounting issues.

(The meeting ended with thanks to the Chair)