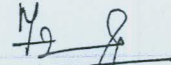


No.P-17024/16/2013-RC
Government of India
Ministry of Rural Development
RC Division

Krishi Bhavan, New Delhi,
Dated the 20th February 2014

Subject: Pre-Empowered Committee Meeting for Pradhan Mantri Gram Sadak Yojana (PMGSY) held on 19th February 2014 in respect of the State of Manipur- Minutes thereon.

The undersigned is directed to enclose herewith a copy of the Minutes of the Meeting of the Pre-Empowered Committee held under the Chairmanship of Joint Secretary (RC) on 19th February 2014 to discuss the project proposals of Manipur under Phase X of PMGSY for necessary action.


P. Manoj Kumar
Director (RC)

Copy to:

- 9162 ✓
1. Principal Secretary (RD), Government of Manipur.
 2. CEO, MSRRDA, Government of Manipur
 3. Chief Engineer, Government of Manipur

For kind information to:

PS to MRD/PPS to Secretary (RD)/PPS to AS&FA/PS to JS (RC)/
Director(Tech.)/Director(P-I)/Director(P-III)/Director (F&A), NRRDA.

**MINUTES OF THE MEETING OF THE PRE-EMPOWERED COMMITTEE
FOR PMGSY HELD ON 19th FEBRUARY 2014**

STATE: MANIPUR

A Meeting of the Pre- Empowered Committee was held on **19th February 2014** under the chairmanship of Joint Secretary (RC), MoRD to discuss the proposals of the State of Manipur under Phase-X of Pradhan Mantri Gram Sadak Yojana (PMGSY). List of participants is given below:

Shri. Rajesh Bhushan	Joint Secretary (RC), MoRD
Shri P.Manoj Kumar	Director (RC), MoRD
Dr I K Pateriya	Dir(Tech), NRRDA
Shri. N.C. Solanki	Dir (P-I), NRRDA
Shri. Sunil Kukreja	Joint Director (F&A), NRRDA
State Govt. Representatives	
Shri S.S. Chhabra	CEO,MSRRDA
Shri N. Bapuchand	CE, MSRRDA
Shri N. Lungleng	SE, MSRRDA
Shri Th. Shyamsundar Singh	TCE, SQC, MSRRDA
Shri N. Shimrah	FC, MSRRDA
Shri N. Sanjit Kumar Singh	AE, MSRRDA
Shri N. Bose Singh	INTO, MSRRDA
Sh. KH. Rajen Singh	EE, MSRRDA

2. Details of proposals discussed by the Committee for the State of Manipur are as under:

Current proposals (Phase-X)

Item	New Connectivity	Regular PMGSY			Upgradation	Bailey Bridge	Total
	BADP (Stage I)	Stage I	Full Stage	Stage II			
Value in Rs. Crores	39.37	389.29	13.78	203.25	295.13	27.28	968.10
No. of Road Works	6	88	6	40	113	12	253 roads and 12 Bridges
Length in Km	77.10	798.85	26.01	385.40	527.25	488.34 mtr	1814.61
Average Cost in Lakhs/	51.06	48.73	52.98	52.74	55.98	5.59	

Km							
No. of Habitations	95 of 250+(6 clusters of 89 habitations) 62 of less than 250 (incidental)	7 of 250+ 6 of less than 250					

3. Habitation details

Item	Habitations	After reconciliation	As per OMMS entry
No. of eligible unconnected habitations	1000+	80	80
	500+	211	211
	250+ (Eligible)	363	363
	Total	654	654
Sanctioned under PMGSY	1000+	80	113
	500+	211	204
	250+ (Eligible)	202	219
	Total	493	440
Covered under State schemes	1000+	0	0
	500+	0	0
	250+ (Eligible)	0	0
	Total	0	0
Balance habitations	1000+	0	0
	500+	0	0
	250+ (Eligible)	161	117
	Total	161	117

4. The Pre-Empowered Committee reviewed the progress of the implementation of PMSGY in the State of Manipur since the previous Empowered Committee Meeting held on 29th April 2013 considered the institutional capacity of the State to efficiently execute the PMGSY works with the requisite attention to quality.

5. Physical Progress

5.1. The Pre-Empowered Committee reviewed the pace of the implementation in the State. Out of 1336 works sanctioned, 1016 works were reported as completed. 320

works, including 30 works which were sanctioned prior to March 2011, are still incomplete, which is a matter of serious concern, since PMGSY works are required to be completed within 18 months. The status of phase-wise/year-wise completion of road works as per OMMAS is given below.

Year of sanction	Phase	Sanctioned works	Completed works	Pending works
2000-01	I	642	642	-
2001-02	II	130	130	-
2006-07	V	62	62	-
2008-09	VI	143	135	8
2010-11	VII	69	47	22
2012-13	VIII	90 (46 roads & 44 Bridges)	-	90
2013-14		200 (194 roads & 6 Bridges)	-	200
Total		1336	1016	320

The Committee advised the State to focus on completion of the 30 road works which are pending for more than 2 years.

6. Status of works cleared during the year 2013-14

The status of works, which were cleared during the year 2013-14, is given below.

Description	No. of road works	Status as reported by the State
Clearance letter dated 31.5 2013	194 roads & 6 Bridges	All works tendered and is expected to be awarded by first week of March 2014

The State was advised to quickly process the bids and award the works before the election code of conduct for parliamentary election becomes effective.

7. DPR Issues

7.1 Some of the observations of NRRDA on proposals based on the scrutiny of sample DPRs brought by the State are as under which should be complied with before seeking the date for Empowered Committee Meeting:

- The average cost in case of upgradation and stage –II are on higher side.
- All the DPRs needs to be verified by the STAs once again based on the revised SoR.
- The provision of carriage way width of 3.75 m should be reduced to 3.0 m in case of link routes having less than 100 motorized vehicles.
- As per design of pavement, thickness required is 325mm, whereas only 300 mm provisioned. The design needs to be rechecked.
- In case of upgradation proposals credit for existing gravel has not been considered and in some cases no details of existing thickness of gravel mentioned in DPR. As such, thickness provided is on higher side.

- vi. RCC wearing coat in case of RCC slab culverts needs to be replaced with Bituminous surfacing.
- vii. The soil investigation report has not been attached with DPRs.
- viii. PCC below Hume pipe needs to be replaced with GSB.
- ix. Provision of side drains cannot be justified with the L-section provided in the DPRs.
- x. In case of stage –I and Full Stage proposals, no L-section and X section have been provided in the DPRs.
- xi. The average cost of Bailey bridges is higher than the RCC bridges in spite of lower specification i.e. less load classification and carriage way. This needs to be reviewed.
- xii. Quantity of earth is on higher side even in case of up gradation proposals.
- xiii. Quantity for GSB, WBM II, III needs to be deleted for the portion where RCC slab culvert are provided.
- xiv. Joint inspection report of STAs/SE for LSB have not been furnished by the State.

The State was advised to look into the above issues and to correct the DPRs, wherever necessary.

8. Quality

8.1. The Pre-Empowered Committee observed that though the second tier quality monitoring mechanism in the State has improved, the quality of the roads have been found to be poor. During July 2011 to December 2013, out of 111 SQM inspections carried out in the case of on-going, 2 works were graded 'Unsatisfactory', which is 2%. Whereas, the NQM reports show that number of 'Unsatisfactory' works for the same period is 36% in case of on-going works.

8.2. As regards submission of Action Taken Reports (ATR) of NQM inspections, out of 5 ATRs required, only 3 ATRs were uploaded by the State. The State was advised to take immediate action to upload remaining 2 ATRs on OMMAS.

9. Maintenance

9.1. The details of maintenance funds required, released to SRRDA and utilized by them during the last three years and current year are given below.

Financial Year	Maintenance Funds required to be released	Actual release to SRRDA	Expenditure (upto January 2013)	(in crore) % of expenditure on fund required
2010-11	0.32	1.00	0.08	25%
2011-12	0.91	1.00	0.59	65%
2012-13	2.07	5.00	1.16	56%
2013-14	3.78	0.27	2.79	74%
Total	7.08	7.27	4.62	

9.2. The Committee observed that the State has neither credited the due maintenance fund in the account of SRRDA nor it spent adequate amount on maintenance of roads constructed under PMGSY during the year 2013-14. The State representative assured the Committee that it will take utmost attention in maintaining the roads and will ensure to keep sufficient funds under maintenance head.

10. Absorption Capacity

10.1 As per the capacity assessment study (based on ongoing works excluding works proposed to be dropped, number of SQMs, average expenditure and no. of PIUs) the State does not have adequate capacity to take up any additional works during the financial year 2013-14. The execution capacity of the State based on the index on expenditure, maintenance and quality inspections is given below:

maintenance and quality inspections is given below.

Execution Capacity of the State				
#	Basic	No. of PIU	Work Load per PIU (Rs. In Crores)	Total
1	PIU	25	75	1,875

#	Basic	No. of SQM	Capacity of a SQM to inspect work worth (Rs. In Crores)	Cost of Work (Rs in Crore)
2	SQM	15	150	2,250

Average Construction Cost per km Rs.0.50 Crore

#	Basic	Year(s)			Maximum Expenditure + 10% per year (Rs. In Crore)
		2010-11	2011-12	2012-13	
3	Expenditure	122	167	95	202

Work load required according to expenditure of Rs.202 is +Rs.202* 3 + Rs.606 Crore

Lowest of the above parameters - Rs.606 Crore

Balance work in Hand (31.1.2014) =Rs.894 Crore

1. According to Expenditure	- Rs. 202 Crore	- Rs.202 Cr. * 1 = Rs.202 Crore
2. According to Maintenance	- Rs.202 Crore	- Rs.202 Cr. * 0.59 = Rs.119 Crore
3. According to Quality	- Rs.202 Crore	- Rs.202 Cr. * 1 = Rs. 202 Crore

Capacity according to index is sum of all = Rs.523 Cr.

Net Capacity = - Rs. 371

For getting more sanction, State is required to improve the absorption capacity and expenditure on maintenance.

11. Financial Management/Accounting.

The following issues/points were pointed out :

- The State is yet to financially close 118 physically completed works
- The State is yet to send OMMAS generated balance sheet for the year 2012-13.

12. Report of Central Team in connection with the enquiry into physical verification of all ongoing Phase-VIII works under PMGSY

12.1. The Committee reviewed the reply of the State in connection with the report of Central team, which visited Manipur in connection with the enquiry into physical verification of all ongoing Phase-VIII works under PMGSY.

12.2. The perusal of the reply of the State appears to be less than satisfactory, as no concrete action has been initiated/ taken by the State. There is no mention about fixing of responsibility of officials responsible for violating Standard Bidding Document (SBD) provisions particularly in the context of such suggestions of the State having been earlier rejected by NRRDA. The State has further indicated that there is no willful violation of the provisions of SBD by the State while tendering Phase-VIII works. The State was advised to re-examine the matter and to take appropriate action on the erring officials involved in the matter under intimation to the Ministry.

13. Recommendations of Pre-EC

Considering the execution capacity of the State and the pace of the ongoing works, the Committee decided to recommend in consultation with the State that, the proposals for the works of 50% of the total cost of the current proposals may be considered by the EC and balance works may be considered once the State takes action on improving the execution and absorption capacity as well as completion of 30 road works pending for more than two years. The State was advised accordingly to prioritize the roads and send the final road list limited to the aforesaid cost ceiling, to the Ministry for consideration by the EC.

14. The State will complete following activities to consider for fixing an early date for Empowered Committee Meeting.

- i. The State should send a revised list of roads/LSBs as per the recommendation of Pre-EC as at Para 13 above.
- ii. The proposals should be corrected based on the observations of NRRDA as listed at Para No. 7 above and DPRs should be entered on OMMAS after duly vetted by STAs.
- iii. Required maintenance amount for the year 2013-14 should be credited to SRRDA.
- iv. The State should prepare a realistic monthly action plan for completing the old works and send to the Ministry.
- v. The State should send an action plan to improve the execution and absorption capacity of the State.
- vi. The State should award atleast 50% of the works sanctioned during the year 2013-14.

15. The State should send a compliance report to the Ministry/ NRRDA on all issues as indicated at para 13 above and EC Brief as per SOP while seeking date for EC meeting.

16. The meeting ended with Vote of Thanks to the Chair.